ANNUAL FINANCIAL REPORT

For the fiscal year ended April 30, 2020



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#### INDEPENDENT AUDITORS' REPORT

Board of Trustees Sanitary District of Decatur Decatur, Illinois

### **Report on the Financial Statements**

We have audited the accompanying financial statements of Sanitary District of Decatur, as of and for the years ended April 30, 2020 and 2019, and the related notes to the financial statements, which collectively comprise the Sanitary District of Decatur's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Sanitary District of Decatur as of April 30, 2020 and 2019, and the change in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of employer contributions, schedule of changes in the net pension liability (asset) and related ratios, and schedule of changes in total OPEB liability and related ratios be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 8, 2020, on our consideration of the Sanitary District of Decatur's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Sanitary District of Decatur's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Sanitary District of Decatur's internal control over financial reporting and compliance.

MCK CPAs & Advisors

Decatur, Illinois December 8, 2020

# SANITARY DISTRICT OF DECATUR REQUIRED SUPPLEMENTARY INFORMATION MANAGEMENT'S DISCUSSION AND ANALYSIS

### April 30, 2020

The Sanitary District of Decatur (the District) is presenting the following discussion and analysis to provide an overall review of the District's financial activities for the fiscal year ended April 30, 2020. We encourage readers to consider the information in conjunction with the District's financial statements and notes to the financial statements to enhance their understanding of the District's financial performance.

# **Background Information**

The Sanitary District of Decatur was organized under the Sanitary District Act of 1917. The District serves a population of roughly 88,500 in an area of approximately 30 square miles. For the years ended April 30, 2020 and 2019, approximately 31,800 and 31,900 customers, respectfully, were billed a user charge based on their water consumption, solids, ammonia, and oxygen demanding waste; with the exception of a few users which are billed on metered discharge rather than water purchased. Customers are divided into three categories: residential, commercial/domestic, and industrial. While residential customers are the largest group in number, the industrial customers account for about two-thirds of the District's user charges.

In FY 2020, the District budgeted for fifty-nine (59) full-time positions which was an increase of two (2) from FY 2019. All the budgeted positions were not filled the entire year due to retirements and other turnover and the extended length of the hiring process at the end of the year due to coronavirus pandemic mitigation efforts.

The District treated a maximum flow of 110.38 million gallons per day (MGD) in FY 2020 up from 97.5 MGD in FY 2019. The average flow was 37.69 MGD in FY 2020 and 32.8 MGD in FY 2019. The plant is designed for 41 MGD during dry weather flow and maximum capacity of 125 MGD during wet weather events.

The District continues to meet U.S. Environmental Protection Agency (USEPA) and Illinois Environmental Protection Agency (IEPA) permit requirements and regulations for all requirements except for the amount of nickel discharged. In 2019, the District received a site specific rule for a higher nickel limit from the Illinois Pollution Control Board that was approved by the USEPA; however, the IEPA has not been able to change the permit to match the new limit because the District is operating under an administrative continuation permit. The District fully expects the new permit to include the approved nickel limit whenever it is issued.

### Financial Highlights

- During FY 2020, the District's net position increased \$ 11,419,831 representing an increase of 9.8%. During FY 2019, the District's net position increased \$ 7,465,670 representing an increase of 6.9%.
- During FY 2020, operating expenses decreased by \$3,603,832 or 23.2%. This decrease was mainly
  due to decreased pension expense in FY 2020 compared to FY 2019 which was the result of actuarial
  adjustments to the Net Pension Liability/Asset, including the effect of investment earnings on the
  assets held in trust.

# Financial Highlights, continued

Operating revenue for FY 2020 decreased \$170,084 because revenue from penalties paid by industrial users started to return to normal levels due to improvements made by an industrial customer. However, total revenues for FY 2020 increased \$556,376 from FY 2019 because of additional non-operating revenue from IEPA loans.

#### **Overview of the Financial Statements**

Management's Discussion and Analysis serves as an introduction to, and should be read in conjunction with, the basic audited financial statements and supplementary information. The financial statements also include notes that explain in detail some of the information in the financial statements.

### **Required Financial Statements**

The financial statements of the District report information about the District using accounting methods like those used by the private sector companies. These statements offer short and long-term information about the District's overall financial status.

The Statement of Net Position presents information on all of the District's assets, deferred outflows, liabilities and deferred inflows, and provides information about the nature and amounts of investments in resources (assets) and the obligations to District creditors (liabilities). It also provides the basis for evaluating the capital structure of the District and assessing the liquidity and financial flexibility of the District. Over time, increases or decreases in the District's net position is one indicator of whether its financial health is improving or deteriorating. However, other nonfinancial factors such as changes in economic conditions, population growth, and new or changed government legislation also need to be considered.

The revenue and expenses for each year are accounted for in the Statement of Revenues, Expenses, and Changes in Net Position. This statement measures the success of the District's operations over each year and can be used to determine whether the District has successfully recovered all its costs through its user fees and other charges, profitability, and credit worthiness.

The final required financial statement is the Statement of Cash Flows. The statement reports cash receipts, cash payments, and net changes in cash resulting from operations, investing, and financing activities, and provides answers to such questions as where did cash come from, what was cash used for, and what was the change in the cash balance during the reporting period.

### Financial Analysis of the District

A summary, in thousands, of the District's Statement of Net Position are presented below.

				2020 v	s 2019
				Dollar	Percent
	FY 2020	FY 2019	FY 2018	Change	Change
Current and other assets	\$ 70,540	61,563	58,887	8,977	
Capital assets, as restated	99,232	98,154	93,003	1,078	
Deferred outflows	2,153	3,038	267	(85)	
Total assets and deferred					
outflows	171,925	162,755	_152,157	9,170	6.0%
Outstanding debt	37,283	35,084	33,226	2,199	
Other liabilities and deferred inflows	7,138	11,587	8,144	(4,449)	
Total liabilities and deferred					
inflows	44,421	46,671	41,370	(2,250)	(4.8)%
	<b>44.040</b>	<b></b>	50 <b>5</b> 10	(101)	
Net investment in capital assets	61,949	62,370	59,719	(421)	
Restricted for pension and OPEB			3,467		
Unrestricted	65,555	53,714	47,601	11,841	
	# 105 504	116004	110 505	11 400	0.00/
Total net position	\$ 127,504	116,084	110,787	11,420	9.8%

For FY 2020, the increase in net position was due to assets increasing while liabilities decreased. The main factor causing the change in position was pension related activities. These activities went from a liability to an asset due to actuarial adjustments and investment earnings on assets held in trust.

During FY 2020, current and other assets increased as the District benefited from reduced capital expenditures and increased cash flow from investing activities. The District's two largest customers have stabilized discharge rates and reduced infractions leading to lower payments for penalties to the District so fees and penalties from industrial customers declined slightly.

Deferred Outflows are related to pension fund investment returns being higher than the assumed return.

The decrease in Other Liabilities is related to the pension liability in FY 2019 becoming a pension asset in FY 2020.

Outstanding debt increased in FY 2020 as the District completed work on the West Headworks Project that was mostly funded with debt.

### Financial Analysis of the District, continued

While the Statement of Net Position shows the change in financial position, the Statement of Revenues, Expenses, and Changes in Net Position provides answers as to the nature and source of these changes. The table below reflects the past two years changes, in thousands.

				2020 v	vs 2019
				Dollar	Percent
	FY 2020	FY 2019	FY 2018	Change	Change
Operating revenues	\$ 18,125	18,295	17,376	(170)	
Nonoperating revenues	5,903	5,177	4,475	726	
Total revenues	24,028	23,472	21,851	556	2.4%
Operating expenses	7,336	11,773	10,044	(4,437)	
Depreciation expense	4,619	4,486	4,252	133	
Nonoperating expense	654	448	616	206	
Total expenses	12,609	16,707	14,912	(4,098)	(24.5)%
Changes in net position	11,420	7,466	6,939	3,954	
Beginning net position, as restated	116,084	108,619	103,848	7,465	
			440	44.400	0.007
Total net position	\$ 127,504	116,084	110,787	11,420	9.8%

The major factors for FY 2020 which contributed to these results include:

- The decrease in operating revenues was the result of revenue from industrial user penalties returning to a more normal amount.
- The decrease in operating expenses was mainly due to reductions in pension costs.
- The amount of increase in the net position was due to the combination of increased nonoperating revenue and decreased operating expense compared to the prior year.
- The Beginning Net Position was restated to account for a classification error in retainage payable that should have been included in Construction in Process.

### Capital Assets

At the end of fiscal years 2020 and 2019, the District had \$99,232,368 and \$98,154,268 invested in capital assets (net of depreciation), respectively. As of April 30, 2020, the District had various contracts for construction projects and engineering projects with outstanding commitments totaling \$425,784. The District is obligated to pay the cost under these contracts as the work is completed.

#### **Debt Administration**

As of April 30, 2020, the District has outstanding loans from the Illinois Revolving Loan and Debt Certificates with Hickory Point Bank in the amount of \$37,283,047 of which the principal and interest due in the upcoming fiscal year are \$2,815,449 and \$614,711, respectively. As of April 30, 2019, the District had outstanding loans from the Illinois Revolving Loan Fund and Debt Certificates with Hickory Point Bank in the amount of \$35,084,283. It is anticipated that the Revolving Loan Fund will continue to be used to fund future projects.

### **Budgetary Highlights**

The District adopts an annual combined budget following presentation to the Board of Trustees and public notification and a public hearing. These budgets outline the estimated expenditures and the means of financing them. The District's budget may be revised throughout the year, after Board of Trustees' approval.

#### **Economic Factors and Next Year's Budget and Rates**

The District considers many factors when setting the fiscal year budget, user fees and charges. User charge rates generally reflect inflationary pressure on salaries and related personnel expenses, supplies and utilities. Additional consideration is given to the amount of capital improvements and replacements needed for the current fiscal year.

Domestic, commercial, and minor industrial classes generate approximately 30% of the billable flow. The District expects to continue to see a small decrease in this user class.

Demand for services provided by the District tends to be inelastic due to the nature of the service and the agricultural nature of the industrial customers.

Unemployment has been dramatically impacted by the coronavirus pandemic primarily in the service industries of restaurants, entertainment and hospitality. This is anticipated to have an indirect impact on the District's budget as wastewater sources shift from commercial sources to residential sources. The unemployment rate in Decatur had fallen to 4.8% in February 2020 from 5.5% in April 2019 but increased to 17.0% in April 2020 as the State of Illinois implemented coronavirus mitigation measures. As mitigation measures were relaxed the rate has been falling.

The influence of the Midwest Inland Port continues to expand the attractiveness of Decatur as a destination for warehouse and distribution jobs in addition to industries aligned with the agricultural sector. The Mueller Company also started construction of a new foundry in Decatur to replace their century old location. Most development does not appear to be a significant source of new user fees for the District but helps stabilize the declining population and taxable property values of the District.

The major industrial user class generates more than 70% of the billable flow. Industrial user volume is expected to remain stable in future years.

The continuing financial instability for the State of Illinois does not have a direct impact on the District because less than two percent (2%) of total revenue comes directly from the State.

### Economic Factors and Next Year's Budget and Rates, continued

Domestic user charge rates are listed below:

	Domestic User Charge Rates						
	FY 2021	FY 2020	FY 2019	FY 2018	FY 2017	FY 2016	
Cost per 100 cu. ft.	\$ 1.60	1.51	1.46	1.43	1.41	1.39	
Average annual costs per user's household	\$ 154.62	146.94	139.67	137.10	135.40	133.69	

The District's long-range financing plan projects user fees to be increased by three cents (\$ 0.03) to nine cents (\$ 0.09) per 100 cubic feet per year through 2040. This includes a projected increase of nine cents (\$ 0.09) in FY 2021 to keep pace with increasing expenses and to provide funding for a new Regulatory Compliance Fund. The Regulatory Compliance Fund was established to accumulate funds required to pay for anticipated expenses required to comply with nutrient reduction and other regulatory enhancements in the District's pending National Pollutant Discharge Elimination System (NPDES) permit. Capital costs for regulatory compliance is not incorporated into the projections until compliance dates can be projected and the financial impact can be determined.

#### DISTRICT CONTACT INFORMATION

This financial report is designed to provide our customers and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the funds it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Kent D. Newton, CPFO, Executive Director/CFO, Sanitary District of Decatur, 501 Dipper Lane, Decatur, Illinois 62522 or by telephone at (217) 442-6931, ext. 213, or by email at kentn@sddcleanwater.org.

# STATEMENTS OF NET POSITION April 30, 2020 and 2019

	2020	2019
<u>ASSETS</u>		
Current assets:		
Cash and cash equivalents	\$ 23,231,310	17,844,183
Investments	31,117,469	29,259,539
Receivables, net	6,641,542	6,424,626
Prepaid expenses	63,609	42,862
Notes receivable - Village of Oreana, current portion	137,803	137,803
Notes receivable - Argenta Sanitary District, current portion	 123,136	116,376
Total current assets	 61,314,869	53,825,389
Noncurrent assets:		
Net pension asset	1,747,001	
Capital assets, net of accumulated depreciation	99,232,368	98,154,268
Notes receivable - Village of Oreana, less current portion	2,909,030	3,046,833
Notes receivable - Argenta Sanitary District, less current portion	 4,568,044	4,691,180
Total noncurrent assets	 108,456,443	105,892,281
Total assets	169,771,312	159,717,670
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows related to OPEB		14,700
Deferred outflows related to pensions	 2,153,452	3,022,977
Total deferred outflows of resources	 2,153,452	3,037,677
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ 171,924,764	162,755,347

See Notes to Financial Statements.

	 2020	2019
<u>LIABILITIES</u>		
Current liabilities:		
Accounts payable, including retainage of \$ -0-		
and \$ 700,229, respectively	\$ 979,154	2,651,513
Accrued expenses	415,743	459,051
Other unearned income		500,000
Accrued interest	90,780	167,644
Debt certificates, current maturities	255,984	427,445
Notes payable, current maturities	 2,559,465	1,915,029
Total current liabilities	 4,301,126	6,120,682
Long-term liabilities:		
Debt certificates, less current maturities	169,069	786,858
Notes payable, less current maturities	34,298,529	31,954,951
Total OPEB liability	1,594,895	1,565,445
Net pension liability	 	2,186,514
Total long-term liabilities	 36,062,493	36,493,768
TOTAL LIABILITIES	 40,363,619	42,614,450
DEFERRED INFLOWS OF RESOURCES		
Deferred outflows related to pensions	195,636	490,104
Subsequent year's property taxes	 3,861,240	3,566,355
Total deferred inflows of resources	 4,056,876	4,056,459
NET POSITION		
Net investment in capital assets	61,949,321	62,369,756
Unrestricted	 65,554,948	53,714,682
Total net position	 127,504,269	116,084,438
TOTAL LIABILITIES, DEFERRED INFLOWS		
OF RESOURCES, AND NET POSITION	\$ 171,924,764	162,755,347

# STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION Years ended April 30, 2020 and 2019

		2020	2019
Operating revenues:			
Industrial user charges and penalties	\$	13,161,560	13,371,078
User charges	·	4,464,130	4,420,614
Annexations		19,374	40,634
Pump stations		121,715	108,195
Miscellaneous		358,513	354,855
Total operating revenues		18,125,292	18,295,376
Operating expenses:			
Personnel services		1,927,936	5,402,529
Operations and maintenance		3,632,599	3,696,084
Building and grounds		136,113	140,096
Contractual/outside services		727,285	782,004
Depreciation expense		4,618,561	4,486,306
Bad debt expense (recovery)			586
General and administrative expenses		911,956	1,050,677
Total operating expenses		11,954,450	15,558,282
Operating income		6,170,842	2,737,094
Nonoperating revenues (expenses):			
Property taxes		3,574,542	3,603,366
Replacement taxes		416,610	380,591
State funding		5,157	88,116
Net investment income (loss)		1,820,229	1,018,646
Interest expense		(565,517)	(448,030)
Gain (loss) on disposal of assets		(88,560)	
Other income		86,528	85,887
Total nonoperating revenues		5,248,989	4,728,576
Change in net position		11,419,831	7,465,670
Net position, beginning, as restated		116,084,438	108,618,768
Net position, ending	_\$_	127,504,269	116,084,438

See Notes to Financial Statements.

# STATEMENTS OF CASH FLOWS Years ended April 30, 2020 and 2019

		2020	2019
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash received from customers and users	\$	18,177,634	17,216,854
Payments to suppliers		(6,400,067)	(3,144,887)
Payments to employees		(5,285,552)	(5,405,834)
Net cash flows from operating activities		6,492,015	8,666,133
CASH FLOWS FROM NONCAPITAL			
FINANCING ACTIVITIES			
Property tax receipts		3,574,542	3,603,366
Replacement tax receipts		463,546	352,092
Net cash flows from noncapital financing activities		4,038,088	3,955,458
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Purchases of capital assets		(6,976,878)	(9,636,802)
Principal payments on notes payable and debt certificates		(3,194,940)	(2,687,567)
State funding		5,157	88,116
Proceeds from notes payable and debt certificates		5,393,704	4,545,393
Interest paid on notes payable and debt certificates		(642,381)	(453,530)
Receipts on notes receivable		340,704	333,544
Net cash flows from capital and related			
financing activities		(5,074,634)	(7,810,846)
CASH FLOWS FROM INVESTING ACTIVITIES			
Sale and maturity of investments		2,179,694	6,854,498
Purchase of investments		(3,040,869)	(11,375,681)
Interest income received		792,833	583,019
Net cash flows from investing activities	-	(68,342)	(3,938,164)
Net increase in cash and cash equivalents		5,387,127	872,581
Cash and cash equivalents at beginning of year		17,844,183	16,971,602
Cash and cash equivalents at end of year	_\$	23,231,310	17,844,183

(Continued)

# STATEMENTS OF CASH FLOWS (Continued) Years ended April 30, 2020 and 2019

		2020	2019
RECONCILIATION OF OPERATING INCOME TO			
NET CASH PROVIDED BY OPERATING ACTIVITIES			
Net operating income	\$	6,170,842	2,737,094
Adjustments to reconcile net operating income to	•	-,-,-,-	_,,,
net cash provided by operating activities:			
Depreciation		4,618,561	4,486,306
Bad debt expense (recovery)		·,,	586
Effects of changes in operating assets and liabilities:			
Receivables		52,342	(544,137)
Prepaid expenses		(20,747)	(2,228)
Accounts payable		(971,367)	1,760,892
Accrued expenses		(43,308)	(3,305)
Net pension liability (asset)		(3,933,515)	5,118,848
Total OPEB liability		29,450	(68,289)
Deferred outflows of resources for pension		869,525	(2,755,997)
Deferred outflows of resources for OPEB		14,700	(14,700)
Deferred inflows of resources for pension		(294,468)	(2,048,937)
Net cash flows from operating activities	\$	6,492,015	8,666,133

# NOTES TO FINANCIAL STATEMENTS April 30, 2020 and 2019

# Note 1 - Summary of Significant Accounting Policies

Sanitary District of Decatur (the District) was incorporated in 1917 under the provisions of the Sanitary District Act for the purpose of providing wastewater services to a geographic area which includes Decatur, Illinois and annexed areas surrounding the city. Revenues are generated from wastewater services provided for the constituents of the District, supplemented by real estate taxes, grants, investment earnings, and an allocated portion of state of Illinois replacement taxes.

Reporting Entity: In evaluating how to define the government, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in the Codification of Governmental Accounting and Financial Reporting Standards, Section 2100. The financial reporting entity consists of (a) the primary government, the Sanitary District of Decatur, which has a separately appointed governing body, is legally separate and fiscally independent of other state and local governments, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The District is an independent special purpose government in that it has the authority to determine its budget, set rates or levy taxes, and issue bonded debt without approval by another government.

There are no component units of the Sanitary District of Decatur nor is the Sanitary District of Decatur dependent on any other entity.

Financial Statement Presentation and Basis of Accounting: The District operates as a proprietary fund in which the intent of the District is to recover its operating costs, including depreciation, through the use of industrial and residential user charges and tax levies within. Within this fund, the District maintains subfunds to account for specific resources and expenses. The accounting records of the District are maintained on the cash method of reporting revenue and expenses, and are adjusted at year-end to the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred.

The District recognizes user charge revenues when the service is provided. Monthly cycle billing is utilized for industrial users; residential and small commercial customers are billed on quarterly cycles. Unbilled receivables have been estimated at April 30. User charge rates are intended to generate revenues equivalent to estimated operating and replacement costs.

State of Illinois replacement taxes are recognized as revenue when the underlying exchange transaction has occurred.

Permit income and other miscellaneous revenues are recorded as revenues when received because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available. Charges for services are recognized when the service is performed as they are measurable and available.

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

#### Note 1 - Summary of Significant Accounting Policies, continued

Use of Estimates: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and deferred outflows of resources, and liabilities and deferred inflows of resources, and disclosure of contingent assets and deferred outflows of resources and liabilities and deferred inflows of resources at the date of the financial statements and the reported amounts of revenues, expenses and changes in net position during the reporting period. Actual results could differ from those estimates.

Cash and Cash Equivalents: For the purposes of the statements of cash flows, all short-term investments with a maturity at the date of purchase of three months or less are considered to be cash equivalents.

Investments: Investments are stated at estimated fair value, and are composed of certificates of deposit and U.S. treasury notes. The types of investments allowed are regulated by Illinois state laws and include municipal bonds, U.S. government or Illinois obligations, insured deposits or other investments of state or national banks, Federal National Mortgage Association obligations, Public Treasurer's Investment Pool and agreements collateralized by securities or mortgages in an amount at least equal to the market value of the funds deposited.

User Charges Receivable: User charges receivable include both billed and unbilled services for residential and industrial customers in the Decatur area. The receivables are uncollateralized customer obligations which generally require payment within twenty days from the invoice date. Accounts receivable are stated at the invoice amount plus delinquency fees.

Account balances with invoices over twenty days old are considered delinquent and charged a 5% late fee. The District has the right to file a lien against the property. Payments of accounts receivable are applied to the specific invoices identified on the customer's remittance advice or, if unspecified, to the earliest unpaid invoices.

The carrying amount of accounts receivable is reduced by a valuation allowance that reflects management's best estimate of amounts that will not be collected. The allowance for doubtful accounts is based on management's assessment of the collectability of specific customer accounts and the aging of the accounts receivable. If there is a deterioration of a major customer's credit worthiness or actual defaults are higher than the historical experience, management's estimates of the recoverability of amounts due the District could be adversely affected. All accounts or portions thereof deemed to be uncollectible, or to require an excessive collection cost, are written off to bad debt expense.

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 1 - Summary of Significant Accounting Policies, continued

Capital Assets: Capital assets are defined by the District as assets with an initial cost equal to or more than \$5,000 through April 30, 2018. At May 1, 2018, listed below are the initial costs equal to or more than utilized by the District. Land, buildings, improvements, infrastructure, and machinery and equipment acquired or constructed prior to May 1, 2002, are valued at estimated cost. All other additions since this date are valued at historical cost. Depreciation is provided using the straight-line method over the following estimated useful lives:

	Amount	Useful Life
Land	\$ 25,000	Nondepreciable
Land improvements	50,000	20 years
Buildings and improvements	50,000	20 to 50 years
Infrastructure	150,000	50 years
Machinery and equipment	10,000	5 to 15 years

Work in progress includes costs incurred for various additions, improvements and modifications to existing capital assets during the year for which the project was incomplete at year-end. Depreciation is not provided until the project is completed and placed in service.

Interest incurred during the construction phase of capital assets is included as part of the capitalized value of the assets constructed. The amount of interest capitalized depends on the specific circumstances. Interest of \$60,167 and \$92,189 was capitalized in fiscal years 2020 and 2019, respectively.

**Compensated Absences:** District personnel earn vacation time in varying amounts depending on length of service with the District. Vested or accumulated vacation leave is recorded as an expense and liability as the benefits accrue to employees. In accordance with accounting standards, no liability is recorded for nonvesting accumulating rights to receive sick pay benefits.

**Deferred Outflows of Resources:** The District reports decreases in net position that relate to future periods as deferred outflows of resources in a separate section of its statements of net position. The District has two types of deferred outflows of resources which occurs related to its pension and other post-employment benefits (OPEB) plans. The District has deferred outflows related to pension and OPEB expenses to be recognized in future periods.

**Deferred Inflows of Resources:** The District reports a separate section for deferred inflows of resources. This separate financial statement element reflects an increase in net position that applies to a future period. The District will not recognize the related revenue until a future event occurs. The District has two types of items which occur related to revenue recognition. The District has property tax receivables which are recorded in the current year, but the revenue will be recorded in the subsequent year and for pension differences between expected and actual experience.

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 1 - Summary of Significant Accounting Policies, continued

Pensions: For purposes of measuring the net pension asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Illinois Municipal Retirement Fund (IMRF) and additions to/deductions from IMRF's fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Property Taxes:** Property taxes attach as an enforceable lien on all assessable real property located within the boundaries of the District as of each January 1. Taxes are levied on or about May 1 and payable in two installments on or about June 1 and September 1. The County of Macon bills and collects the taxes for the District, and the District receives significant property tax distributions during the months of June, July, and September.

At year-end, the District records a receivable for property taxes levied and records deferred inflows for the full amount to match the revenue recording with the period in which the monies will actually be received and used. The receivable and deferral are recorded at 99% of the levy as history has shown that 99% or more of the levy is collected.

### Note 2 - Deposits and Investments

The District has adopted a formal investment policy approved by the Board of Trustees and management. The District is authorized by its policy to make deposits or investments in a manner which will provide the maximum security at the highest investment return while meeting the daily cash flow demands of the District and conforming to all state and local statutes and ordinances governing the investment of public funds. The investment policy applies to all financial assets of the District. The District may invest in any type of security allowed by Illinois law, including savings accounts, money market accounts, commercial paper, State Treasurer's Investment Pool (The Illinois Funds), money market mutual funds, repurchase agreement, certificates of deposit, and time deposits constituting direct obligations of any bank as defined by the Illinois Banking Act and only those insured by the FDIC; bonds, notes, and obligations guaranteed by the full faith and credit of the United States as to principal and interest.

At year-end 2020, the carrying value of the District's deposits including cash and money markets were \$23,231,310 and the respective bank balances totaled \$23,428,323. At year-end 2019, the carrying value of the District's deposits including cash and money markets were \$17,844,183 and the respective bank balances totaled \$18,116,821.

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 2 - Deposits and Investments, continued

Interest Rate Risk: Interest rate risk is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates. The District will minimize interest rate risk by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity. By investing operating funds primarily in shorter-term securities, money market mutual funds, or similar investment pools and limiting the average maturity of the portfolio in accordance with this policy the District will also minimize interest rate risk. The District's formal investment policy states the portfolio shall remain sufficiently liquid to meet all operating costs which may be reasonably anticipated. Portfolios are structured so that securities mature concurrent with cash needs to meet anticipated demands (static liquidity). The portfolio should consist largely of securities with active secondary or resale markets (dynamic liquidity). A portion of the portfolio may be placed in money market mutual funds or local government investment pools which offer same-day liquidity for short-term funds.

Credit Risk: Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligation. The standard of prudence to be used by the District shall be the "prudent person" standard which states:

Investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion, and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the possible income to be derived.

The above standard is established as the standard for professional responsibility and shall be applied in the context of managing the District's overall portfolio.

The District's investments in U.S. treasury notes of \$ 16,256,744 at April 30, 2020, were rated Aaa-Baa2 by Moody's Investors Service. At April 30, 2020, the District's investments representing greater than 5% of their portfolio were U.S. treasury notes, which totaled \$ 16,256,744. The District's investments in U.S. treasury notes of \$ 14,281,376 at April 30, 2019, were rated Aaa by Moody's Investors Service. At April 30, 2019, the District's investments representing greater than 5% of their portfolio were U.S. treasury notes, which totaled \$ 14,281,376.

Custodial Credit Risk - Deposits and Certificates of Deposit: Custodial credit risk is the risk that a government will not be able to cover deposits if the depository financial institution fails or will not be able to recover collateral securities that are in the possession of an outside party. It is the policy of the District to require that demand and time deposits in excess of FDIC or other federal insurable limits be secured by some form of collateral to protect public deposits in a single situation if it were to default due to poor management or economic factors. As of April 30, 2020 and 2019, the District's bank deposits were fully insured or collateralized.

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

Note 2 - Deposits and Investments, continued

# Custodial Credit Risk - Deposits and Certificates of Deposit, continued:

As of April 30, 2020, the District had the following investments:

		Investme	ent Maturities	(in Years)
Investment Type	Fair Value	Less than 1	1 - 5	More than 5
Certificates of Deposit – negotiable	\$ 10,784,465	3,013,160	7,771,305	
Certificates of Deposit - nonnegotiable	4,076,260	4,076,260		
U.S. Treasury Notes	16,256,744	2,954,668	13,302,076	
Total	\$ 31,117,469	10,044,088	21,073,381	

As of April 30, 2019, the District had the following investments:

		Investment Maturities (in Years)			
Investment Type	Fair Value	Less than 1	1 - 5	More than 5	
Certificates of Deposit - negotiable	\$ 8,917,485	841,797	8,075,688		
Certificates of Deposit - nonnegotiable	6,060,678	2,000,000	4,060,678		
U.S. Treasury Notes	14,281,376	1,894,311	12,387,065		
Total	\$ 29,259,539	4,736,108	24,523,431	-	

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District has the following recurring fair value measurements as of April 30, 2020 and 2019:

Level 2 Inputs of \$27,041,269 and \$23,198,861 for 2020 and 2019, respectively, including negotiable certificates of deposit and U.S. treasury securities.

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 3 - Receivables

Receivables are summarized as follows as of April 30:

	2020	2019
Property tax receivable	\$ 3,861,240	3,566,355
Replacement tax receivable	56,869	103,805
Interest receivable	222,734	201,425
Billed user charges, net allowance of doubtful		
accounts of \$61,037 and \$61,037, respectively	325,733	254,708
Unbilled user charges	211,268	214,716
Industrial user charges	1,963,698	2,083,617
Total	\$ 6,641,542	6,424,626

# Note 4 - Major Customers

Accounting principles generally accepted in the United States of America require disclosure of information about current vulnerabilities due to certain concentrations. Approximately 92% of the District's operating revenues for the year ended April 30, 2020, was from two industrial customers. The accounts receivable from these two customers totaled \$1,858,044 at April 30, 2020. Approximately 93% of the District's operating revenues for the year ended April 30, 2019, was from two industrial customers. The accounts receivable from these two customers totaled \$1,929,807 at April 30, 2019.

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

Note 5 - Capital Assets

Following is a summary of changes in capital assets and related depreciation for fiscal years ended April 30, 2020 and 2019:

	Balance April 30, 2019	Increases	Decreases	Balance April 30, 2020
Capital assets, not being depreciated:  Land	\$ 2,935,993			2,935,993
Work in progress	8,431,881	214,091	8,207,390	438,582
Total capital assets, not being depreciated	11,367,874	214,091	8,207,390	3,374,575
Capital assets being depreciated:				
Buildings and improvements	81,626,594	6,498,874	216,000	87,909,468
Infrastructure	78,695,663	878,073		79,573,736
Machinery and equipment	59,187,970	5,316,144	617,835	63,886,279
Vehicles	1,746,432	57,309		1,803,741
Land improvements	5,559,125	1,028,119		6,587,244
Total capital assets being depreciated	226,815,784	13,778,519	833,835	239,760,468
Less: accumulated depreciation	140,029,390	4,618,561	745,276	143,902,675
Total capital assets being depreciated, net	86,786,394	9,159,958	88,559	95,857,793
Capital assets, net	\$ 98,154,268	9,374,049	8,295,949	99,232,368

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

# Note 5 - Capital Assets, continued

Following is a summary of changes in capital assets and related depreciation for fiscal years ended April 30, 2019 and 2018:

	Balance April 30, 2018	Increases	Decreases	Balance April 30, 2019
Capital assets, not being depreciated:  Land  Work in progress	\$ 2,935,993 1,337,720	9,124,057	2,029,896	2,935,993 8,431,881
Total capital assets, not being depreciated	4,273,713	9,124,057	2,029,896	11,367,874
Capital assets being depreciated: Buildings and improvements Infrastructure Machinery and equipment Vehicles Land improvements	80,795,700 77,496,661 59,119,119 1,660,928 5,565,525	830,894 1,199,002 427,241 85,504	358,390 6,400	81,626,594 78,695,663 59,187,970 1,746,432 5,559,125
Total capital assets being depreciated  Less: accumulated depreciation	224,637,933 135,907,874	2,542,641 4,486,306	364,790 364,790	226,815,784 140,029,390
Total capital assets being depreciated, net	88,730,059	(1,943,665)	-	86,786,394
Capital assets, net	\$ 93,003,772	7,180,392	2,029,896	98,154,268

Work in progress at April 30 consisted of the following projects:

	2020	2019
Biogas Co-Generation Replacement Project	\$ 156,264	156,264
Clarifier #9 Replacement		568,759
Building 043 MCC Replacement	68,227	68,227
Effluent Pump 02 and Driver		326,527
West Head Works Improvements		6,607,347
Drying Bed Improvements		4,528
Financial software replacement	57,813	
Macerator replacement	156,278	
Total	\$ 438,582	7,731,652

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

#### Note 6 - Notes Receivable

Village of Oreana: The District financed the construction of a joint wastewater system for the Village of Oreana (the Village). The Village's original cost of the construction was \$5,077,771, less \$1,164,431 of loan forgiveness related to a grant received by the District, for a net amount due from the Village of \$3,913,340. In addition, related to this project, the Village owes the District \$195,007 in annexation fees. The agreement calls for the above items to be repaid to the District over a 30-year period, at a 0% interest rate. As of April 30, 2020 and 2019, the Village owed \$3,046,833 and \$3,184,636, respectively. Following are the expected maturities on the notes receivable:

Year Ending April 30,	Principal	Interest	Total
2021	\$ 137,803		137,803
2022	137,803		137,803
2023	137,803		137,803
2024	137,803		137,803
2025	137,803		137,803
2026 - 2030	689,017		689,017
2031 - 2035	689,017		689,017
2036 - 2040	689,017		689,017
2041 - 2043	290,767		290,767
Total	\$ 3,046,833	-	3,046,833

Argenta Sanitary District: The District financed the construction of a joint wastewater system for the Argenta Sanitary District (ASD). ASD's cost of the construction was \$6,568,822, less \$1,451,797 of loan forgiveness related to a grant received by the District, for a net amount due from ASD of \$5,117,025. In addition, related to this project, the ASD owes the District \$266,111 in annexation fees. The agreement calls for the above items to be repaid to the District over a 30-year period, at a 1.25% interest rate. As of April 30, 2020 and 2019, the Argenta Sanitary District owed \$4,691,180 and \$4,807,556, respectively. Following are the expected maturities on the notes receivable:

Year Ending April 30,	Principal	Interest	Total
2021	¢ 122.126	50 262	191 200
	\$ 123,136	58,263	181,399
2022	130,138	56,704	186,842
2023	137,393	55,055	192,448
2024	144,907	53,314	198,221
2025	152,688	51,479	204,167
2026 - 2030	890,165	178,795	1,068,960
2031 - 2035	1,086,045	164,615	1,250,660
2036 - 2040	1,167,476	94,209	1,261,685
2041 - 2044	859,232	21,571	880,803
Total	\$ 4,691,180	734,005	5,425,185

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 7 - Long-Term Debt

Notes Payable: The District has the following Illinois Environmental Protection Agency (IEPA) loans:

<u>Ultra Violet Project</u>: Note payable to the IEPA, for the Ultra Violet project; interest at 2.535%; due in semiannual installments in June and December of each year through June 2020.

2002 Rehabilitation Project: Note payable to the IEPA, for the 2002 Rehabilitation project; interest at 2.500%; due in semi-annual installments in July and January of each year through January 2024.

<u>Damon to Monroe Project</u>: Note payable to the IEPA, for the Damon to Monroe project; interest at 2.500%; due in semi-annual installments in January and July of each year through July 2024.

<u>Phase 2 - WWTP Project</u>: Note payable to the IEPA, for the Phase 2 - WWTP project; interest at 2.570%; due in semi-annual installments in January and July of each year through January 2024.

Odor Control Project: Note payable to the IEPA, for the Odor Control project; interest at 2.500%; due in semiannual installments in April and October of each year through January 2027.

2004 Rehabilitation Project: Note payable to the IEPA, for the 2004 Rehabilitation project; interest at 2.500%; due in semi-annual installments in June and December of each year through December 2025.

<u>Wyckles Forcemain Project I</u>: Note payable to the IEPA, for the Wyckles Forcemain Project I; interest at 0.000%; due in semi-annual installments in July and January of each year through 2031.

<u>Oreana Collection System Project</u>: Note payable to the IEPA, for the Oreana Collection System project; interest at 0.000%; due in semi-annual installments in March and September of each year through 2031.

Wyckles Phase II Project: Note payable to the IEPA, for the Wyckles Phase II project; interest at 0.000%; due in semi-annual installments in November and May of each year through 2030.

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

# Note 7 - Long-Term Debt, continued

# Notes Payable, continued:

<u>Argenta Collection System Project</u>: Note payable to the IEPA, for the Argenta Collection System project; interest at 0.000%; due in semi-annual installments in July and January of each year through 2032.

<u>Stevens Creek Interceptor Rehab Project</u>: Note payable to the IEPA, for the Stevens Creek Interceptor Rehab project; interest at 1.250%; due in semi-annual installments in March and September of each year through 2031.

<u>2011 Trestle Rehab Project</u>: Note payable to the IEPA, for the 2011 Trestle Rehab project; interest at 1.250%; due in semi-annual installments in January and July of each year through 2032.

<u>Primary Digester Upgrade</u>: Note payable to the IEPA, for the Primary Digester Upgrade; interest at 1.930%; due in semi-annual installments in November and May each year through 2035.

<u>Sludge Thickening System</u>: Note payable to the IEPA, for the Sludge Thickening System; interest at 1.995%; due in semi-annual installments in November and May each year through 2036.

<u>East Side Separation Rehabilitation</u>: Note payable to the IEPA, for the East Side Separation Rehabilitation; interest at 2.210%; due in semi-annual installments each year through September 2035.

Odor Control Project - Phase II: Note payable to the IEPA, for the Odor Control Project - Phase II; interest at 2.210%; due in semi-annual installments each year through February 2036.

Southeast 36 Interceptor Project: Note payable to the IEPA, for the Southeast 36 Interceptor Project; interest at 1.760%; due in semi-annual installments each year through June 2038.

West Head Works Improvement Project: Note payable to the IEPA, for the West Head Works Improvement Project; interest at 1.760%; due in semi-annual installments each year through October 2039.

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

Note 7 - Long-Term Debt, continued

**Notes Payable, continued:** The following is a summary of changes in notes payable for the year ended April 30, 2020:

	Principal Outstanding April 30, 2019	Issuances	Retirements	Principal Outstanding April 30, 2020	Current Portion
Ultra Violet Project	\$ 192,785		127,712	65,073	65,073
2002 Rehabilitation Project	163,073		31,705	131,368	32,503
Damon to Monroe Project	934,913		162,362	772,551	166,446
Phase 2 - WWTP project	605,266		116,233	489,033	119,239
Odor Control Project	311,483		35,635	275,848	36,531
2004 Rehabilitation Project	630,630		86,271	544,359	88,441
Wyckles Forcemain Project I	483,441		42,038	441,403	42,038
Oreana Collection System Project	3,034,651		252,887	2,781,764	252,887
Wyckles Phase II Project	467,996		40,695	427,301	40,695
Argenta Collection System Project	3,952,954		281,862	3,671,092	283,623
Stevens Creek Interceptor Rehab Project	1,080,415		77,038	1,003,377	78,004
2011 Trestle Rehab Project	1,667,302		114,116	1,553,186	115,547
Primary Digester Upgrade	6,343,087		329,882	6,013,205	333,066
Sludge Thickening System	4,394,739		219,514	4,175,225	223,915
East Side Separation Rehabilitation	1,873,267		95,229	1,778,038	97,346
Odor Control Project - Phase II	3,188,585		156,413	3,032,172	159,889
West Head Works Improvement Project	3,361,296	5,393,704	183,558	8,571,442	371,980
SE 36 Interceptor Project	1,184,097		52,540	1,131,557	52,242
Total	\$ 33,869,980	5,393,704	2,405,690	36,857,994	2,559,465

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

Note 7 - Long-Term Debt, continued

**Notes Payable, continued:** The following is a summary of changes in notes payable for the year ended April 30, 2019:

	Principal Outstanding April 30, 2018	Issuances	Retirements	Principal Outstanding April 30, 2019	Current Portion
Ultra Violet Project	\$ 317,320		124,535	192,785	127,712
2002 Rehabilitation Project	194,000		30,927	163,073	31,705
Damon to Monroe Project	1,093,290		158,377	934,913	162,362
Phase 2 - WWTP project	718,568		113,302	605,266	116,233
Odor Control Project	346,244		34,761	311,483	35,635
2004 Rehabilitation Project	714,784		84,154	630,630	86,271
Wyckles Forcemain Project I	525,479		42,038	483,441	42,038
Oreana Collection System Project	3,287,538		252,887	3,034,651	252,887
Wyckles Phase II Project	508,691		40,695	467,996	40,695
Argenta Collection System Project	4,231,325		278,371	3,952,954	140,492
Stevens Creek Interceptor Rehab Project	1,156,499		76,084	1,080,415	77,038
2011 Trestle Rehab Project	1,780,005		112,703	1,667,302	114,116
Primary Digester Upgrade	6,666,694		323,607	6,343,087	164,149
Sludge Thickening System	4,609,938		215,199	4,394,739	219,514
East Side Separation Rehabilitation	1,966,426		93,159	1,873,267	
Odor Control Project - Phase II	3,341,598		153,013	3,188,585	95,229
West Head Works Improvement Project		3,361,296		3,361,296	156,413
SE 36 Interceptor Project		1,184,097		1,184,097	52,540
Total	\$ 31,458,399	4,545,393	2,133,812	33,869,980	1,915,029

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

Note 7 - Long-Term Debt, continued

Annual debt service requirements to maturity for notes payable are as follows:

Year Ending April 30,	Principal	Interest	Total
	A 550 465	605.404	2.164.050
2021	\$ 2,559,465	605,494	3,164,959
2022	2,535,773	563,290	3,099,063
2023	2,577,988	521,075	3,099,063
2024	2,610,076	478,008	3,088,684
2025	2,394,416	435,528	2,829,944
2026 - 2030	11,537,089	1,645,037	13,182,126
2031 - 2035	9,284,219	771,441	10,055,660
2036 - 2040	3,358,368	122,916	3,481,284
Total	\$ 36,857,994	5,142,789	42,000,783

**Debt Certificates:** On June 26, 2013, the District issued debt certificates for \$5,140,000. The proceeds of the debt certificates were used to payoff four IEPA loans: Stevens Creek Supplemental Interceptor, McKinley Avenue Supplemental Interceptor, 1995 Sewer Rehabilitation Project, and the Northeast Supplemental Sewer Project. Principal and interest are due June 26 and December 26 at an interest rate of 2.00%. At April 30, 2020 and 2019, there was principal outstanding in the amount of \$-0- and \$539,670, respectively.

On April 24, 2015, the District issued debt certificates for \$2,000,000, however, only \$108,500 of that was actually disbursed to the District in fiscal year 2015. The \$2,000,000 was reduced to \$500,000 during fiscal year 2016. Principal and interest are due April 24 and October 24 at an interest rate of 2.55%. At April 30, 2020 and 2019, there was principal outstanding in the amount of \$425,053 and \$674,633, respectively.

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

# Note 7 - Long-Term Debt, continued

# **Debt Certificates, continued:**

	Balance April 30, 2019	Issuances	Retirements	Balance April 30, 2020	Current
General Obligation Debt Certificates, Series 2013	\$ 539,670		539,670		
General Obligation Debt Certificates, Series 2015	674,633		249,580	425,053	255,984
Total	\$ 1,214,303		789,250	425,053	255,984
	Balance April 30, 2018	Issuances	Retirements	Balance April 30, 2019	Current
General Obligation Debt Certificates, Series 2013	\$ 850,091		310,421	539,670	177,866
General Obligation Debt Certificates, Series 2015	917,967		243,334	674,633	249,579
Total	\$ 1,768,058	-	553,755	1,214,303	427,445

Annual debt service requirements to maturity for debt certificates are as follows:

Year Ending April 30,	Principal	Principal Interest	
2021 2022	\$ 255,984 169,069	9,217 2,648	265,201 171,717
Total	\$ 425,053	11,865	436,918

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

#### Note 8 - Pension Plan

IMRF Plan Description: The District's defined benefit pension plan for regular employees provides retirement and disability benefits, postretirement increases, and death benefits to plan members and beneficiaries. The District's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

Benefits Provided: IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date). The District only participates in the Regular Plan.

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after 10 years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with 10 years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 %% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- ½ of the increase in the Consumer Price Index of the original pension amount.

**Employees Covered by Benefit Terms:** As of December 31, 2019, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits	89
Inactive plan members entitled to but not yet receiving benefits	13
Active plan members	59
Total	161_

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 8 - Pension Plan, continued

Contributions: As set by statute, the District's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The District's annual contribution rate for calendar years 2019 and 2018 was 3.90% and 11.49%, respectively. For the fiscal years 2020 and 2019, the District's required contribution was \$ 194,466 and \$ 330,279, respectively, to the plan and the District contributed \$ 194,466 and \$ 330,279, respectively. The District also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

**Net Pension Liability (Asset):** The District's net pension liability (asset) was measured as of December 31, 2019 and 2018. The total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date.

Actuarial Assumptions: The following are the methods and assumptions used to determine total pension liability (asset) at December 31, 2019 and 2018:

- The Actuarial Cost Method used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- Price Inflation was assumed to be 2.50% for 2019 and 2018.
- Salary Increases were expected to be 3.35% to 14.25% for 2019 and 2018.
- The **Investment Rate of Return** was assumed to be 7.25% for 2019 and 2018.
- Retirement Age was from the Experience-based table of rates that are specific to the type of eligibility condition, last updated for the 2017 valuation pursuant to an experience study of the period 2014 to 2016 for 2019 and 2018.
- For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015).
- The IMRF-specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience for 2019 and 2018.
- For Disabled Retirees, an IMRF-specific mortality table was used with fully generational
  projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the
  RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for
  non-disabled lives for 2019 and 2018.
- For Active Members, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience for 2019 and 2018.

There were no benefit changes during the year.

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

# Note 8 - Pension Plan, continued

### Actuarial Assumptions, continued:

• The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table for 2019:

Asset Class	Portfolio Target Percentage	Long-Term Expected Real Rate of Return	
Domostio Equity	37%	5.75%	
Domestic Equity International Equity	3/% 18%	5.75% 6.50%	
1 2			
Fixed Income	28%	3.25%	
Real Estate	9%	5.20%	
Alternative Investments	<b>7%</b>	3.60%-7.60%	
Cash Equivalents	1%	1.85%	
Total	100%	_	

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table for 2018:

Asset Class	Portfolio Target Percentage	Long-Term Expected Real Rate of Return	
Domestic Equity	37%	7.15%	
International Equity	18%	7.25%	
Fixed Income	28%	3.75%	
Real Estate	9%	6.25%	
Alternative Investments	7%	3.20% - 8.50%	
Cash Equivalents	1%	2.50%	
Total	100%		

# NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

# Note 8 - Pension Plan, continued

Single Discount Rate: A Single Discount Rate of 7.25% in 2019 and 7.25% in 2018 was used to measure the total pension liability (asset). The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25% for 2019 and 7.25% for 2018, the municipal bond rate is 2.75% for 2019 and 3.71% for 2018, and the resulting single discount rate is 7.25% for 2019 and 7.25% for 2018.

### Changes in the Net Pension Liability (Asset):

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (Asset) (A) - (B)
Balances at December 31, 2018	\$ 34,672,975	32,486,461	2,186,514
Changes for the year:			
Service Cost	367,014		367,014
Interest on the Total Pension Liability	2,452,447		2,452,447
Differences Between Expected and Actual	,		
Experience of the Total Pension Liability	388,757		388,757
Changes of Assumptions	•		ŕ
Contributions - Employer		145,661	(145,661)
Contributions - Employees		190,024	(190,024)
Net Investment Income		6,492,563	(6,492,563)
Differences Between Projected and Actual Investment Income		348,198	(348,198)
Benefit Payments, including Refunds	(2.075.850)	(2.0/5.550)	
of Employee Contributions	(2,065,759)	(2,065,759)	0.4.510
Other		(34,713)	34,713
Net Changes	1,142,459	5,075,974	(3,933,515)
Balances at December 31, 2019	\$ 35,815,434	37,562,435	(1,747,001)

### NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

Note 8 - Pension Plan, continued

### Changes in the Net Pension Liability (Asset), continued:

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (Asset) (A) - (B)
Balances at December 31, 2017	\$ 32,815,630	35,747,964	(2,932,334)
Changes for the year:			
Service Cost	356,865		356,865
Interest on the Total Pension Liability	2,399,846		2,399,846
Differences Between Expected and Actual			
Experience of the Total Pension Liability	222,709		222,709
Changes of Assumptions	873,407		873,407
Contributions - Employer	•	416,920	(416,920)
Contributions - Employees		173,474	(173,474)
Net Investment Income		2,646,978	(2,646,978)
Differences Between Projected and Actual			, , ,
Investment Income		(4,467,887)	4,467,887
Benefit Payments, including Refunds		( ) , , ,	, ,
of Employee Contributions	(1,995,482)	(1,995,482)	
Other (Net Transfer)		(35,506)	35,506
Net Changes	1,857,345	(3,261,503)	5,118,848
Balances at December 31, 2018	\$ 34,672,975	32,486,461	2,186,514

Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate: The following presents the plan's net pension liability (asset), calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability (asset) would be if it were calculated using a Single Discount Rate that is 1 % lower or 1 % higher for 2019:

	1% Lower (6.25%)	Current (7.25%)	1% Higher (8.25%)
Net Pension Liability/(Asset):	\$ 2,475,903	(1,717,001)	(5,305,994)

### NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 8 - Pension Plan, continued

Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate, continued: The following presents the plan's net pension liability (asset), calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability (asset) would be if it were calculated using a Single Discount Rate that is 1 % lower or 1 % higher for 2018:

	1% Lower (6.25%)	Current (7.25%)	1% Higher (8.25%)	
Net Pension Liability/(Asset):	\$ 6,177,692	2,186,514	(1,170,125)	

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions: For the years ended April 30, 2020 and 2019, the District recognized pension expense (income) of \$(4,303,204) and \$644,168, respectively. At April 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Amounts Related to Pensions	Deferred Outflows of Resources	Deferred Inflows of Resources
Deferred amounts to be recognized in pension expense in future periods: Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on	\$ 408,387 410,468	195,636
pension plan investments	1,240,669	
Total deferred amounts to be recognized in pension expense in future periods	2,059,524	195,636
Pension contributions made subsequent to the measurement date	93,928	
Total deferred amounts related to pensions	\$ 2,153,452	195,636

\$ 93,928 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended April 30, 2021.

### NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 8 - Pension Plan, continued

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions, continued: At April 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Amounts Related to Pensions	Deferred Outflows of Resources	Deferred Inflows of
Deterred Amounts Related to Pensions	Resources	Resources
Deferred amounts to be recognized in pension expense in future periods:	¢ 212.156	26.461
Differences between expected and actual experience Changes of assumptions	\$ 212,156 641,937	26,461 463,643
Net difference between projected and actual earnings on	041,557	405,045
pension plan investments	2,123,759	
Total deferred amounts to be recognized in pension expense in		
future periods	2,977,852	490,104
Pension contributions made subsequent to the measurement date	45,125	
Total deferred amounts related to pensions	\$ 3,022,977	490,104

<sup>\$45,125</sup> reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended April 30, 2020.

### NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 8 - Pension Plan, continued

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions, continued:

The net amount reported as deferred outflows of resources and deferred inflows of resources related to pensions as of April 30, 2020, prior to contributions subsequent to measurement date, will be recognized in pension expense in future periods as follows:

Year Ending April 30,	Net Deferred Outflows of Resources
2021	\$ 460,678
2022	579,696
2023	893,151
2024	(69,637)
Total	\$ 1,863,888

#### Note 9 - Other Postemployment Benefits (OPEB)

Plan Description: In addition to providing the pension benefits described in Note 8, the District provides limited other postemployment health care benefits (OPEB) for its eligible retired employees through a single employer defined benefit plan (Retiree Healthcare Program). The benefits, benefit levels, employee contributions and employer contributions are governed by the District and can be amended by the District through its personnel manual and union contracts. The Plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the Plan. The Plan does not issue a separate report.

Eligibility: Employees are eligible to retire from the District and continue their health coverage after meeting the age and service requirements for retirement, as follows:

Retiree must be at least age 55 with a minimum of 20 years of service (10 years of service if hired prior to January 1, 2007) at retirement. An employee that retires using the IMRF early retirement may be 50 years of age.

This program is only available to those who were hired prior to January 1, 2007 and who retire by December 31, 2021.

### NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 9 - Other Postemployment Benefits (OPEB), continued

Membership: Membership in the plan as of April 30, 2020 and 2019 consisted of:

	2020	2019
Active employees Inactive employees currently receiving benefits	52 20	52 20
Inactive employees entitled to but not yet receiving benefit payments	<u>-</u>	<u> </u>
Total	72	72

**Funding Policy:** Retirees and beneficiaries electing coverage pay 100% of the premium to the District in accordance with rates set by the District. The plan is financed on a pay-as-you-go basis. The District's Annual Contribution Rate has been determined through the use of an actuary. There have been no OPEB contributions by either the District or employees to date. As such, there are no plan assets.

**Total OPEB Liability:** The District's total OPEB liability was determined for fiscal year ending April 30, 2020, using April 30, 2020 as the measurement date by an actuarial valuation as of May 1, 2018.

The District's total OPEB liability was determined for fiscal year ending April 30, 2019, using April 30, 2019 as the measurement date by an actuarial valuation as of May 1, 2018.

Actuarial Assumptions and Other Inputs: The total OPEB liability in the April 30, 2020 and 2019 (measurement date), actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method Entry Age Normal

Inflation Rate 2.25% per year (2.50% in 2019)

Salary Increases 2.50% plus merit and longevity increases

Healthcare Cost Trend Rates 6.87% for 2020, decreasing 0.23% annually to an ultimate rate

of 5.0% for 2028 and later years (7.10% in 2019)

Mortality rates were based on the Sex Distinct Raw Rates as developed in the RP-2014 Study, with Blue Collar Adjustment. These rates are improved generationally using the MP2016 Improvement Rates.

**Discount Rate:** Under GASB 75, the discount rate used in valuing OPEB liabilities for unfunded plans as of the Measurement Date must be based on a yield for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa2 or higher (or equivalent quality on another rating scale). The discount rate was 2.56% as of April 30, 2020, and 3.79% as of April 30, 2019, for accounting disclosures purposes.

### NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 9 - Other Postemployment Benefits (OPEB), continued

### **Changes in Total OPEB Liability**

	2020	2019
Total OPEB Liability Service Cost	\$ 36,482	34,800
Interest on the Total OPEB Liability	55,983	61,269
Changes of Assumptions	112,566	16,353
Benefit Payments	(175,581)	(180,711)
Net Changes in Total OPEB Liability	29,450	(68,289)
Total OPEB Liability - Beginning	1,565,445	1,633,734
Total OPEB Liability - Ending	\$ 1,594,895	1,565,445

**Sensitivity Analysis:** The following presents the total OPEB liability of the District as of April 30, 2020 using the discount rate of 2.56%, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (1.56%) or one-percentage-point higher (3.56%) than the current discount rate:

	1% Lower	Current	1% Higher
	(1.56%)	(2.56%)	(3.56%)
T ( LODED L' L'II'-	Ø 1 704 C40	1 504 805	1 500 060
Total OPEB Liability	\$ 1,704,649	1,594,895	1,500,969

The following presents the total OPEB liability of the District as of April 30, 2020, calculated using the current healthcare cost trend rates as well as what the total OPEB liability would be if it were calculated using trend rates that are 1 percentage point lower or 1 percentage point higher than the current trend rates:

Varies         Varies         Varies           Total OPEB Liability         \$1,460,326         1,594,895         1,749,795		1% Lower	Current	1% Higher	
Total OPEB Liability \$ 1,460,326 1,594,895 1,749,795		Varies	Varies	Varies	_
	Total OPEB Liability	\$ 1,460,326	1,594,895	1,749,795	_

The following presents the total OPEB liability of the District as of April 30, 2019 using the discount rate of 3.79%, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.79%) or one-percentage-point higher (4.79%) than the current discount rate:

		Current	
	1% Lower (2.79%)	Discount (3.79%)	1% Higher (4.79%)
Total OPEB Liability	\$ 1,665,489	1,565,445	1,478,731

### NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

### Note 9 - Other Postemployment Benefits (OPEB), continued

**Sensitivity Analysis, continued:** The following presents the total OPEB liability of the District as of April 30, 2019, calculated using the current healthcare cost trend rates as well as what the total OPEB liability would be if it were calculated using trend rates that are 1 percentage point lower or 1 percentage point higher than the current trend rates:

		Current	
	1% Lower Varies	Discount Varies	1% Higher Varies
Total OPEB Liability	\$ 1,468,488	1,565,445	1,676,549

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB:** For the year ended April 30, 2020, the District recognized OPEB expense of \$ 219,730. At April 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Deferred Amounts Related to OPEB	Deferred Outflows of Resources	Deferred Inflows of Resources
Deferred amounts to be recognized in OPEB expense in future periods: Changes of assumptions	\$ -	<del>-</del>
Total deferred amounts related to recognized in OPEB expense in future periods	\$ -	-

For the year ended April 30, 2019, the District recognized OPEB expense of \$ 97,723. At April 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of	Deferred Inflows of
Deferred Amounts Related to OPEB	Resources	Resources
Deferred amounts to be recognized in OPEB expense in future periods: Changes of assumptions	\$ 14,700	
Total deferred amounts related to recognized in OPEB expense in future periods	\$ 14,700	-

### NOTES TO FINANCIAL STATEMENTS (Continued) April 30, 2020 and 2019

#### Note 10 - Risk Management

The District is exposed to various risks of loss related to torts, theft of, damages to, and destruction of assets; injuries to employees; and natural disasters. The District purchases commercial insurance for these risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

### Note 11 - Commitments and Contingencies

At April 30, 2020, the District had various contracts for construction projects and engineering projects at varying stages of completion with outstanding commitments totaling approximately \$ 425,784. The District is obligated to pay the costs under these contracts as the work is completed.

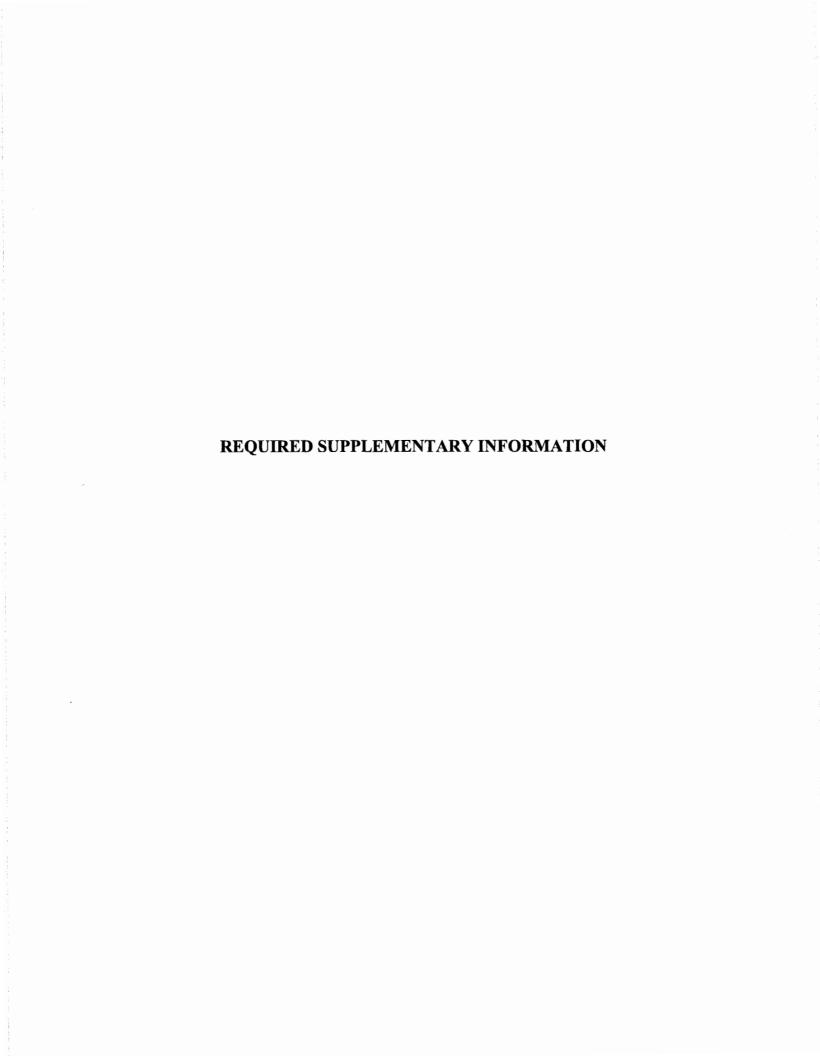
### Note 12 - Prior Period Adjustment

A prior period adjustment to correct a classification error in the amount of \$700,229 was identified in 2020. The District recorded retainage payable at April 30, 2019 for work done on the West Headworks and Clarifier Projects. The retainage was charged to expense, but should have been included in Construction in Process. The 2019 financial statements have been adjusted to reduce expense and increase Construction in Process. The correction has no effect on the results of the current year's activities; however, the cumulative effect increases net position for 2019 by \$700,229. Previously issued financial statements have been restated to correct this error.

### Note 13 - Subsequent Events

The District has evaluated subsequent events through December 8, 2020, the date the financial statements were available to be issued.

The spread of COVID-19, a novel strain of coronavirus, is altering the behavior of organizations and individuals throughout the United States. Further, financial markets have recently experienced significant volatility attributed to coronavirus concerns. The continued spread of COVID-19 has adversely impact the local, regional and national economies. The extent to which the coronavirus impacts the District's results will depend on future developments, which are highly uncertain and cannot be predicted. The impact is highly dependent on the breadth and duration of the outbreak and could be affected by other factors that cannot currently be predicted. Accordingly, management cannot presently estimate the overall operational and financial impact to the District.



### SCHEDULE OF EMPLOYER CONTRIBUTIONS

### ILLINOIS MUNICIPAL RETIREMENT FUND (Unaudited) LAST 10 FISCAL YEARS\*\*

Calendar Year Ended December 31,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a Percentage of Covered Valuation Payroll
					- 4-0/
2020	\$ 194,466	194,466	-	3,779,022	5.15%
2019	330,279	330,279	-	3,638,786	9.08%
2018	468,076	468,076	-	3,578,565	13.08%
2017	485,153	2,951,153	(2,466,000)	3,414,684	86.43%
2016	542,387	1,492,387	(950,000)	3,549,418	42.05%

Note to Schedule: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

### SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY (ASSET) AND RELATED RATIOS

### ILLINOIS MUNICIPAL RETIREMENT FUND (Unaudited) April 30, 2020

Calendar Year Ended December 31	2019	2018	2017
Total Pension Liability			
Service Cost	\$ 367,014	356,865	366,524
Interest	2,452,447	2,399,846	2,401,678
Changes in Benefit Terms	-	-	-
Differences Between Expected and Actual			
Experience	388,757	222,709	102,447
Changes of Assumption	-	873,407	(933,051)
Benefit Payments, Including Refunds of			
Employee Contributions	(2,065,759)	(1,995,482)	(1,922,170)
Net Change in Total Pension Liability	1,142,459	1,857,345	15,428
Total Pension Liability - Beginning	34,672,975	32,815,630	32,800,202
Total Pension Liability - Ending	\$ 35,815,434	34,672,975	32,815,630
DI TIL 1 N / D / /			
Plan Fiduciary Net Position	0 145 ((1	416.020	2 455 990
Contributions - Employer	\$ 145,661	416,920	2,455,889
Contributions - Employee	190,024	173,474	162,768
Net Investment Income	6,840,761	(1,820,909)	5,128,640
Benefit Payments, Including Refunds of	(2.0(5.550)	(1.005.493)	(1.022.170)
Employee Contributions	(2,065,759)	(1,995,482)	(1,922,170)
Other	(34,713)	(35,506)	(27,622)
Net Change in Plan Fiduciary Net Position	5,075,974	(3,261,503)	5,797,505
Plan Fiduciary Net Position - Beginning	32,486,461	35,747,964	29,950,459
Plan Fiduciary Net Position - Ending	\$ 37,562,435	32,486,461	35,747,964
Net Pension Liability (Asset) - Ending	\$ (1,747,001)	2,186,514	(2,932,334)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	104.88%	93.69%	108.94%
Covered Payroll	\$ 3,734,919	3,628,766	3,542,223
District's Net Pension Liability (Asset) as a Percentage of Covered Payroll	(46.77)%	60.26%	(82.78)%

Notes to Schedule: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

2016	2015		
260 112	400 004		
360,112	408,884		
2,350,315	2,272,329		
-	-		
(130,108)	246,402		
(109,165)	35,988		
(103,100)	22,500		
(1,908,569)	(1,800,538)		
562,585	1,163,065		
32,237,617	31,074,552		
32,800,202	32,237,617		
1,710,406	878,601		
153,085	165,740		
2,154,331	574,993		
(1,908,569)	(1,800,538)		
(28,670)	(80,906)		
2,080,583	(262,110)		
27,869,876	28,131,986		
29,950,459	27,869,876		
2,849,743	4,367,741		
01 210/	04 450/		
91.31%	86.45%		
3,401,867	3,632,546		
2,,	-,,3		
83.77%	120.24%		

### SCHEDULES OF CHANGES IN NET OPEB LIABILITY AND TOTAL OPEB LIABILITY AND RELATED RATIOS (Unaudited)

April 30, 2020

Change in the Net OPEB Liability	2020	2019
Total OPEB Liability Service Cost Interest Change in Assumptions Benefit Payments Net Change in Total OPEB Liability	\$ 36,482 55,983 112,566 (175,581) 29,450	34,800 61,269 16,353 (180,711) (68,289)
Total OPEB Liability - Beginning Total OPEB Liability - Ending (a)	1,565,445 \$ 1,594,895	1,633,734 1,565,445
OPEB Plan Net Position Contributions - Employer Benefit Payments Net Change in OPEB Plan Net Position	\$ 175,581 (175,581)	180,711 (180,711)
OPEB Plan Net Position - Beginning OPEB Plan Net Position - Ending (b)	<u>-</u> \$ -	-
Employer's Net OPEB Liability/(Asset) - Ending (a) - (b)	\$ 1,594,895	1,565,445
Total OPEB Liability and Related Ratio		
Total OPEB Liability - Ending (a)	\$ 1,594,895	1,565,445
OPEB Plan Net Position - Ending (b)		-
Employer's Net OPEB Liability/(Asset) - Ending (a) - (b)	\$ 1,594,895	1,565,445
OPEB Plan Net Positon as a Percentage of the Total OPEB Liability	0.00%	0.00%
Covered - Employee Payroll	\$ 3,502,013	3,416,598
Employer's Net OPEB Liability as a Percentage of Covered-Employee Payroll	45.54%	45.82%

Notes to Schedule: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

No assets are accumulated in a trust to pay related benefits.

Covered-Employee Payroll has been estimated based on Total Covered Payroll for the postretirement plan Members during the prior fiscal year.

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION April 30, 2020 and 2019

### Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2019 Contribution Rate\*

### Valuation Date:

Notes

Actuarially determined contribution rates are calculated as of December 31 each year which is twelve months prior to the beginning of

the fiscal year in which contributions are reported.

### Methods and Assumptions Used to Determine 2019 Contribution Rates:

Actuarial Cost Method:

Aggregate entry age normal.

Amortization Method:

Level percentage of payroll, closed.

Remaining Amortization Period:

Non-Taxing bodies: 10-year rolling period.

Taxing bodies (Regular, SLEP and ECO groups): 24-year closed

period.

Early Retirement Incentive Plan Liabilities: A period up to 10 years

selected by the Employer upon adoption of ERI.

SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 19 years for most employers (three employers were financed over 28 years and four others were financed over 29 years).

Asset Valuation Method:

5-year smoothed market; 20% corridor

Wage Growth: Price Inflation:

3.25% 2.50%

Salary Increases:

3.35% to 14.25%, including inflation

Investment Rate of Return:

7.50%

Retirement Age:

Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2017 valuation pursuant to an experience

study of the period 2014 to 2016.

Mortality:

For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustments that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

### Other Information:

There were no benefit changes during the year.

<sup>\*</sup> Based on Valuation Assumptions used in the December 31, 2017 actuarial valuation; note 2-year lag between valuation and rate setting.

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION April 30, 2020 and 2019

### Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2018 Contribution Rate\*

### Valuation Date:

Notes

Actuarially determined contribution rates are calculated as of December 31 each year which is twelve months prior to the beginning of

the fiscal year in which contributions are reported.

### Methods and Assumptions Used to Determine 2018 Contribution Rates:

Actuarial Cost Method:

Aggregate entry age normal.

Amortization Method:

Level percentage of payroll, closed.

Remaining Amortization Period:

Non-Taxing bodies: 10-year rolling period.

Taxing bodies (Regular, SLEP and ECO groups): 25-year closed

period.

Early Retirement Incentive Plan Liabilities: A period up to 10 years

selected by the Employer upon adoption of ERI.

SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 20 years for most employers (two employers were

financed over 30 years).

Asset Valuation Method:

5-year smoothed market; 20% corridor

Wage Growth:

3.50%

Price Inflation:

2.75%, approximate; no explicit price inflation assumption is used in

this valuation.

Salary Increases:

3.75% to 14.50%, including inflation

Investment Rate of Return:

7.50%

Retirement Age:

Experience-based table of rates that are specific to the type of eligibility

condition. Last updated for the 2014 valuation pursuant to an experience

study of the period 2011 to 2013.

Mortality:

For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustments that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF

experience.

### Other Information:

There were no benefit changes during the year.

<sup>\*</sup> Based on Valuation Assumptions used in the December 31, 2016 actuarial valuation; note 2-year lag between valuation and rate setting.





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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Sanitary District of Decatur Decatur, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Sanitary District of Decatur, as of and for the year ended April 30, 2020, and the related notes to the financial statements, which collectively comprise Sanitary District of Decatur's basic financial statements, and have issued our report thereon dated December 8, 2020.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Sanitary District of Decatur's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Sanitary District of Decatur's internal control. Accordingly, we do not express an opinion on the effectiveness of Sanitary District of Decatur's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2020-001 that we consider to be a material weakness.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Sanitary District of Decatur's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Sanitary District of Decatur's Response to Finding

Sanitary District of Decatur's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. Sanitary District of Decatur's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

MCK CPAs & Advisors

Decatur, Illinois December 8, 2020



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## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Trustees Sanitary District of Decatur Decatur, Illinois

#### Report on Compliance for Each Major Federal Program

We have audited Sanitary District of Decatur's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on Sanitary District of Decatur's major federal program for the year ended April 30, 2020. Sanitary District of Decatur's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

### **Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for Sanitary District of Decatur's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Sanitary District of Decatur's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of Sanitary District of Decatur's compliance.

### Opinion on Each Major Federal Program

In our opinion, Sanitary District of Decatur complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended April 30, 2020.

### Report on Internal Control Over Compliance

Management of Sanitary District of Decatur is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Sanitary District of Decatur's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Sanitary District of Decatur's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

MCK CPAs & Advisors

Decatur, Illinois December 8, 2020

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS April 30 2020

		Pass-Through		
	Federal	Entity	Passed	
Federal Grantor/Pass-Through	CFDA	Identifying	Through to	Federal
Grantor Program or Cluster Title	Number	Number	Subrecipients	Expenditures
U.S. Environmental Protection Agency Passed-through the Illinois Environmental Protection Agency: Capitalization Grants for Clean Water State Revolving Funds	66.458	L17-4647	\$ -	3,326,517

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS April 30, 2020

#### Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the District under programs of the federal government for the year ended April 30, 2020. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

### Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The District has not elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Auditee qualified as low-risk auditee?

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS April 30, 2020

### SECTION I - SUMMARY OF AUDITORS' RESULTS

### Financial Statements Type of auditors' report issued: Unmodified Internal control over financial reporting: Material weakness(es) identified? \_X yes \_\_\_\_ no Significant deficiencies identified? \_\_\_\_ yes X\_ none reported Noncompliance material to financial statements noted? \_\_\_\_ yes <u>X</u> no Federal Awards Internal control over major programs: Material weakness(es) identified? \_\_\_\_ yes <u>X</u> no Significant deficiencies identified? \_\_\_\_ yes X\_ none reported Type of auditors' report issued on compliance for major Unmodified programs: Any audit findings disclosed that are required to be reported in accordance with 2CFR, Section 200.516(a)? \_\_\_\_ yes X\_ no Identification of major programs: CFDA #66.458 Capitalization Grants for Clean Water State Revolving **Funds** Dollar threshold used to distinguish between Type A and Type B programs: \$ 750,000

\_\_\_\_ yes X no

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) April 30, 2020

#### SECTION II - FINANCIAL STATEMENT FINDINGS

### 2020-001 Material Weakness in Internal Control over Financial Reporting

<u>Condition</u>: The District does not have an internal control policy in place over annual financial reporting that would enable management to prepare its annual financial statements and the related footnote disclosures to ensure they are complete and presented in accordance with U.S. generally accepted accounting principles (GAAP), including all adjustments required to convert the cash basis records to accrual basis.

<u>Criteria</u>: Management is responsible for establishing and maintaining internal controls and for the fair presentation of the financial statements including the related disclosures, in conformity with GAAP.

<u>Context</u>: Management has informed us that they do not have an internal control policy in place over the annual financial reporting in that they do not have the necessary staff capacity to prepare the annual financial statements, including footnote disclosures and accrual adjustments. However, management accepts responsibility for the financial statements and reviews and approves the financial statements and adjustments.

<u>Effect</u>: The potential exists that a material misstatement of the annual financial statements could occur and not be prevented or detected by the District's internal controls.

Repeat Finding: Repeat of finding 2019-001 from the fiscal year 2019 audit.

<u>Recommendation</u>: Management should continue to evaluate their internal staff capacity to determine if an internal control policy over the annual financial reporting is beneficial.

<u>Views of Responsible Officials and Planned Corrective Actions</u>: The District recognizes and accepts the audit finding as presented. Management has informed us that they do not have an internal control policy in place over the annual financial reporting and that they do not have the necessary staff capacity to prepare the annual financial statements, including footnote disclosures and accrual adjustments. Management accepts responsibility for the financial statements.

District Official Responsible: Executive Director/CFO.

Expected Completion: The plan is ongoing.

#### SECTION III - FEDERAL AWARD FINDINGS

None

### **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS April 30, 2020**

### Finding 2019-001 Material Weakness in Internal Control Over Financial Reporting

<u>Condition</u>: The District does not have an internal control policy in place that enables management to prepare its annual financial statements complete with related disclosures.

<u>Recommendation</u>: The auditor recommended that the District evaluate the staff capacity and benefits of an internal control policy over annual financial reporting.

Current Status: The finding is repeated in the 2020 audit as Finding 2020-001.

U.S. Environmental Protection Agency CFDA# 66.458, Pass-Through# L17-4647

### Finding 2019-002 Capitalization Grants for Clean Water State Revolving Funds

<u>Condition</u>: The finding was a significant deficiency stating that the District did not have a written Conflict of Interest policy.

Recommendation: The auditor recommended that the District implement a written conflict of interest policy.

<u>Current Status</u>: The recommendation was adopted in November 2019. No similar findings were noted in the 2020 audit.

### Finding 2019-003 Capitalization Grants for Clean Water State Revolving Funds

<u>Condition</u>: One invoice over \$10,000 from a construction contractor did not have documentation of the President or Vice President's review on the check stub, as is required by District policy.

Recommendation: The auditor recommended that management monitor disbursements for adherence to review procedures required by District policy.

<u>Current Status</u>: The District retrained the accounting staff to review each invoice that is required to be signed before filing to ensure the invoice was actually signed. No similar findings were noted in the 2020 audit.

### Finding 2019-004 Capitalization Grants for Clean Water State Revolving Funds

<u>Condition</u>: Two reimbursement requests did not agree to the sum of the invoices submitted for reimbursement.

<u>Recommendation</u>: The auditor recommended that the District strengthen the review over loan reimbursement requests.

<u>Current Status</u>: The District monitored the loan reimbursement requests. The project has been completed, and the entire loan amount has been drawn. No further action is warranted on this finding. No similar findings were noted in the 2020 audit.